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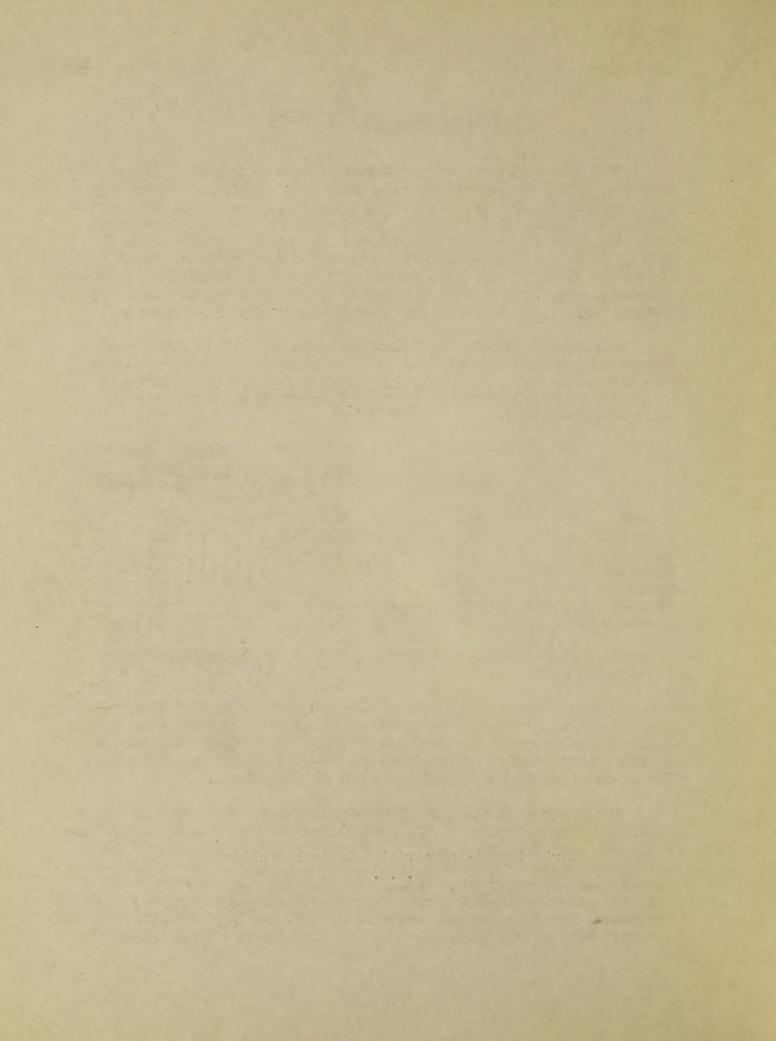
February 28, 1938

403-8

A REVIEW OF BUSINESS CONDITIONS Confidential

Agricultural-Industrial Relations Section A.A.A.





A REVIEW OF BUSINESS CONDITIONS

With the exception of slight recovery in productive activity from the period of year-end holiday shut-cowns (disclosed by weekly data) no improvement has yet made an appearance. In fact, the monthly preliminary index of the Federal Reserve Board shows that industrial production receded further in January to 81 percent of the 1923-25 average as compared with 84 percent reported for December. Weekly indexes of business and productive activity are still pointing slightly downward, suggesting a probable further decline in the February Federal Reserve Board index about as large as that reported for January.

The Federal Beserve Board monthly indexes of industrial production and monthly averages of weekly figures on business activity, as reported by the New York Times, and on industrial production, as estimated by the Department of Commerce, from August 1937 to date are tabulated below.

	Hew York	Department of	Federal Beserve
	Times	Commerce	Board
	(Mormal=100)	(1923-25=100)	(1923-25=100)
August	110	125	117
September	108	116	111
October	99	107	103
November	personal 80 and	98	90
December	83	67	84 30
January	82	1999 86	81
February 1/	80	83	79 (Bt.)

1/ Average of 3 weeks except Federal Reserve Board index which is estimated.

An accompanying chart shows the trend of production during the present period of drastic readjustment as compared with similar abrupt declines during three previous periods. The present decline has been sensent more severe than provious declines of similar intensity and has alreedy lasted about as long as any of the others.

The present decline has not been accompanied by credit stringency which was characteristic of those which started in 1893, 1907, or 1920. There are probably more similarities between conditions now and those during the depression which followed 1920 than during either of the others shown on the chart. Crops were large in 1920 (except wheat) and farm prices which had been high declined sharply. Agricultural production reached record proportions in 1937 and severe price declines occurred late in the year. Residential building shortages existed in

SECTION OF BUSINESS COMPLETE A

We to the exception of plight recovery in productive soft to the modify the provided by weekly dress the period of year-end colledey shet-comes (disclosed by weekly deets) so ingressence has yet cade an appearance. In fact, the monthly production receded the federal descript to the percent of the 1923-25 production receded the federal to demand of the 1923-25 arcrack as compared with the percent reported for locabor. Reckly indexed at business and productive settivity are still pointing eligibly demand, suggesting a projective ferther decime in the February Federal demand for the decimal a project as that reported for demany Federal

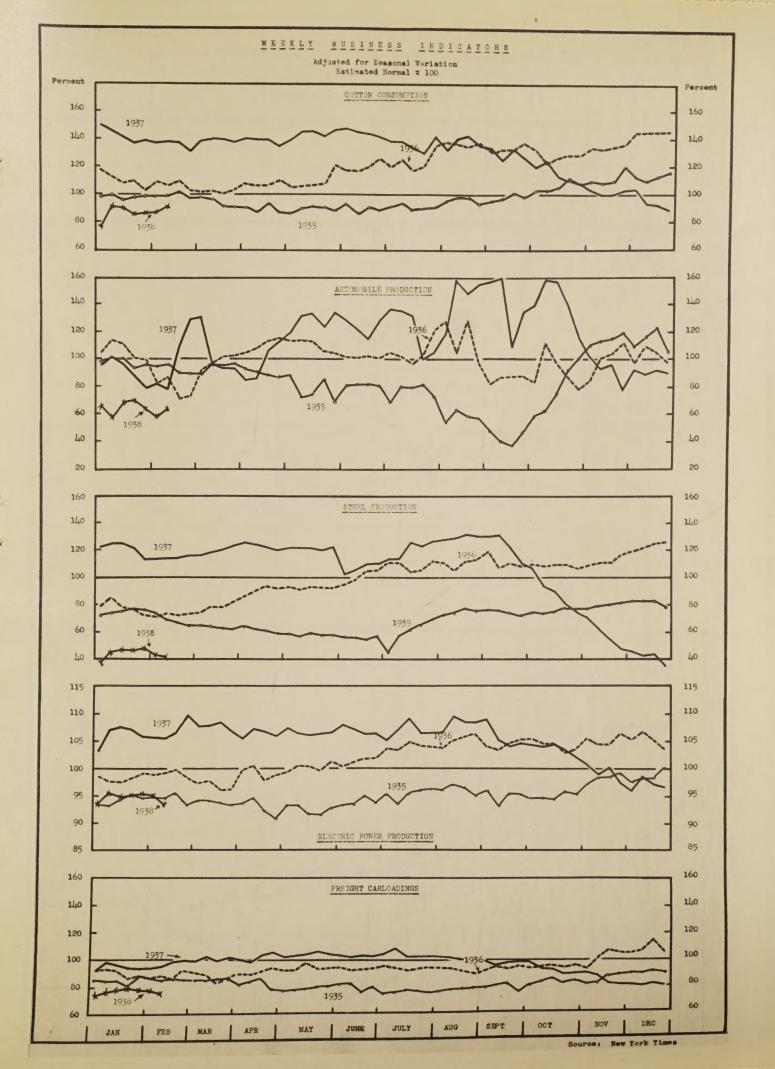
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	Social ferminal fermi	30 dimediaged 0001000000 (00010000000)	Hew York Times (Norwells (CO)	
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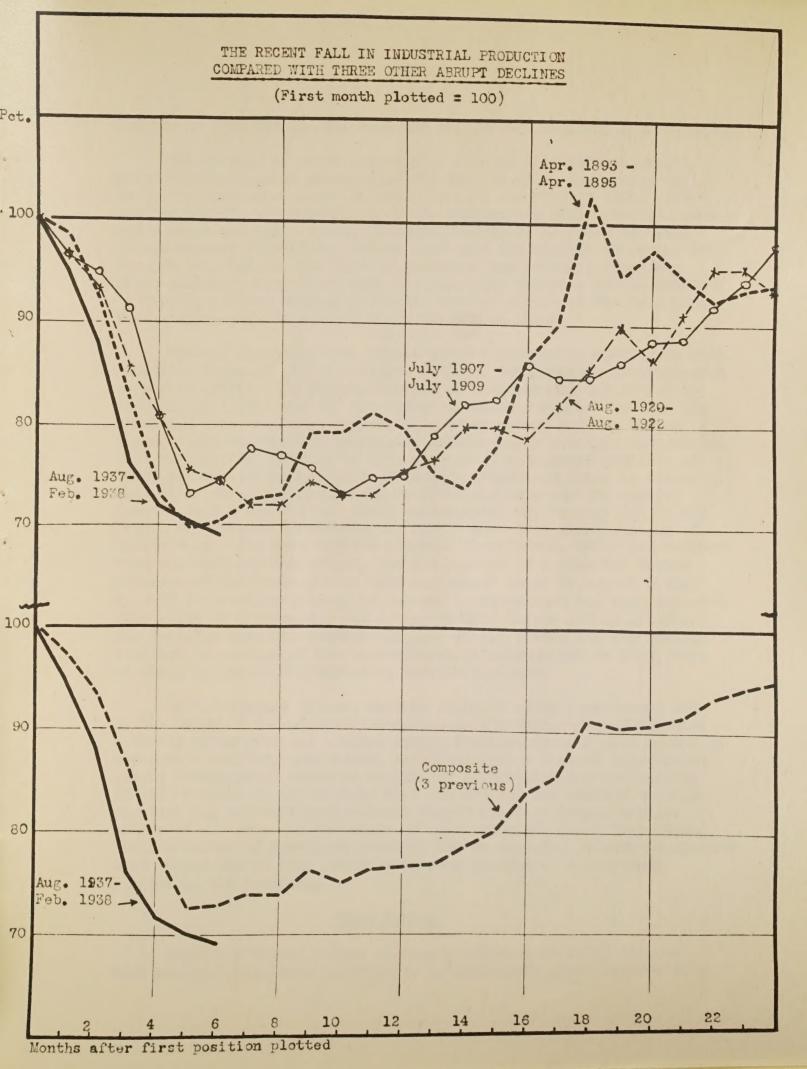
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1921 as in 1937 but in 1921 building was already reviving quite rapidly.

The absence of money stringency, also of such severe general price dislocations as accompanied the 1920 decline, would seem to leave the road more clear for quick revival now than in 1921. Offsetting this is the opposition of big business to administration programs which was not a factor following Harding's election in 1920. Though current statistics fail to show that the decline in production has yet been halted, the rate of recession has slowed perceptibly since December, suggesting that the generally sidewise course tharted by monthly indexes following similar drastic slumps of the past may, in a general way, be adhered to in the months ahead.

Some of the underlying forces which appear to be working in this direction include: (1) Government attempts to stimulate overdepressed commodity prices; (2) intensification of Governmental activities in the housing field, and (3) the recent amicable agreement between the Committee for Industrial Organization labor unions and the United States Steel Corporation continuing existing wage and hour agreements. This was quickly followed by amouncement of a downward revision of 34.00 per ton in the price of automobile sheets and later by notice that other steel product prices would be the same for the second quarter as for the first. These developments may be regarded in the light of potential stimulating factors rather than visible signs of improvement. The more visible signs of improvement, which are neither very numerous nor impressive, include reports of a somewhat better movement of used automobiles into consumers' hands in recent weeks, as well as a better pick-up in new car business than had been expected this carly in the season, and a considerably larger volume of orders for textiles than for several months. Mising prices for raw option, incident to passage of the Agricultural Adjustment Act of 1938, were no doubt a factor in stimulating textile business.

In the absence of more visible signs of early improvement and on the basis of the generally sidewise course followed by productive activity after provious similar abrupt declines several more menths of productive activity near recent levels appears a logical expectation unless Governmental attempts at earlier stimulation are successful. In this respect it may be said that the Secline has reached a stage at which any extraordinary efforts toward recovery have a maximum chance of success. On the basis of past movements alone (see chart) the beginnings of sustained recovery may be expected to make an appearance within six to nine months with good chances of a temporary revival in the meantime.

Farm Income

Despite a record volume of farm production in 1938, farmers have realized less from their sales in each month since October than

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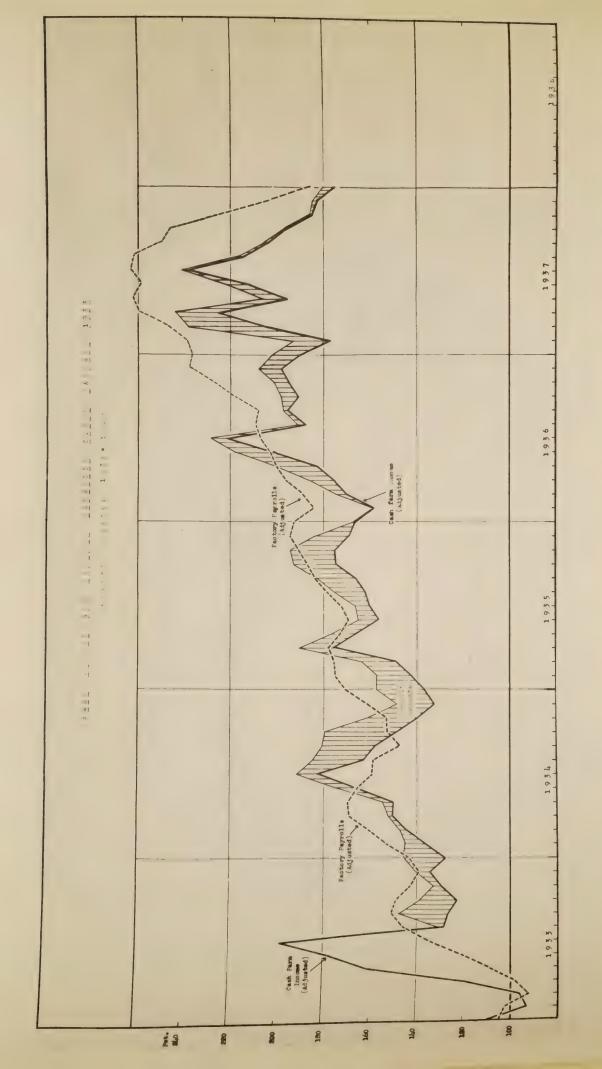
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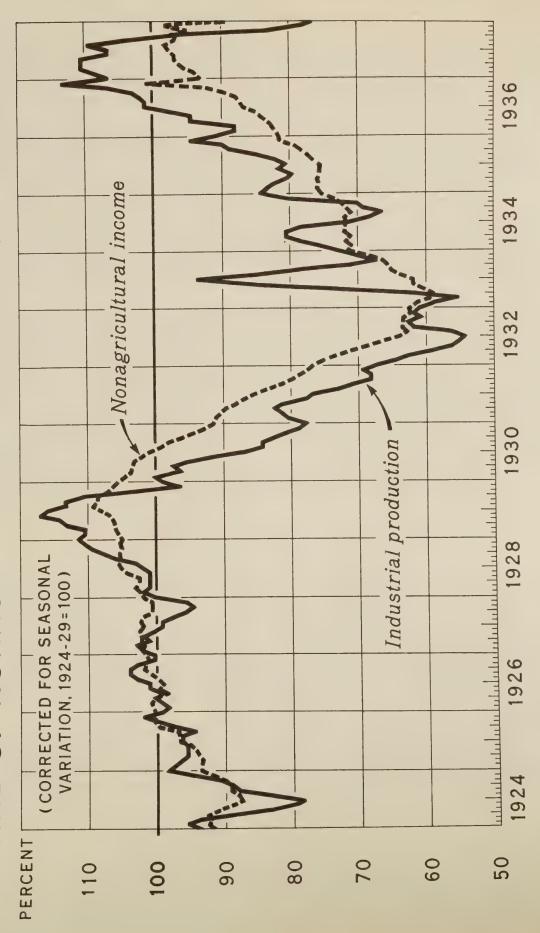
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lospite a record volume of farm production in 1950, farmers have realized less from their sales in each menth since Jetober than









was realized in the corresponding mouth a year earlier. The explanation is, of course, to be found in the drastic slump in farm prices which, in January of 1938, were down to 102 percent of the 1910-14 average as compared with 131 at the recovery peak a year earlier.

Though the decline in farm income has as yet been but moderate the period of gains which accounted for a 100-percent increase between 1932 and 1937 has enace. Income results for the current year as a whole will, of course, depend primarily on trends in industrial production and income of the nonfarm copulation. Should the 1938 year-to-year decline in farm cash income from sales he no greater per month than that for the three months ending with January, farm cash income for 1938 would be about 500 million dollars less than in 1937 and about the same as it was in 1936. The decline may well be larger.

larger Government payments to farmers in 1938 than in 1937 will offset, in part, the expected lower income from sales. Fovernment payments to farmers, according to data furnished by the Budget Section of the Agricultural Adjustment Administration, are expected to total \$360,000,000 for the period from February 1 to June 30, 1938. Payments reported by the Bureau of Agricultural Sconomics totaled \$287,000,000 during the corresponding months of 1937 and amounted to only \$53,000,000 for the 7 months ended January 1938. Cotton price adjustment payments which are expected to be made after June of this year will exceed total last-balf payments in 1937 by nearly \$100,000,000. Total Government payments to farmers for the 1938 calendar year are expected to exceed these of 1937 by at least \$200,000,000.

Nonagricultural Income

Nonagricultural income is estimated at \$4,944,000,000 in January 1938. This represents a decline of just one-half billion dollars from the August 1937 peak and is as great as the entire recovery between September 1936 and August 1937. On an annual basis, nonagricultural income in January was at the rate of 59 hillion dollars as compared with our estimate of 64 billion dollars paid out for the year 1937. January was the second consecutive month in which income was under the corresponding month a year earlier.

Since curtailed productive activity is reflected at a later date in reduced corporate dividends and lower payrolls in the service industries, income may be expected to continue its downward trend for several more months. On the basis of price and production trends, we estimate that nonegricultural income declined about 2 percent in February.

This adverse trend in nonagricultural income will be translated directly into reduced retail expenditures for food products and indirectly

^{*} The February 1938 farm price index has just been reported at 97.

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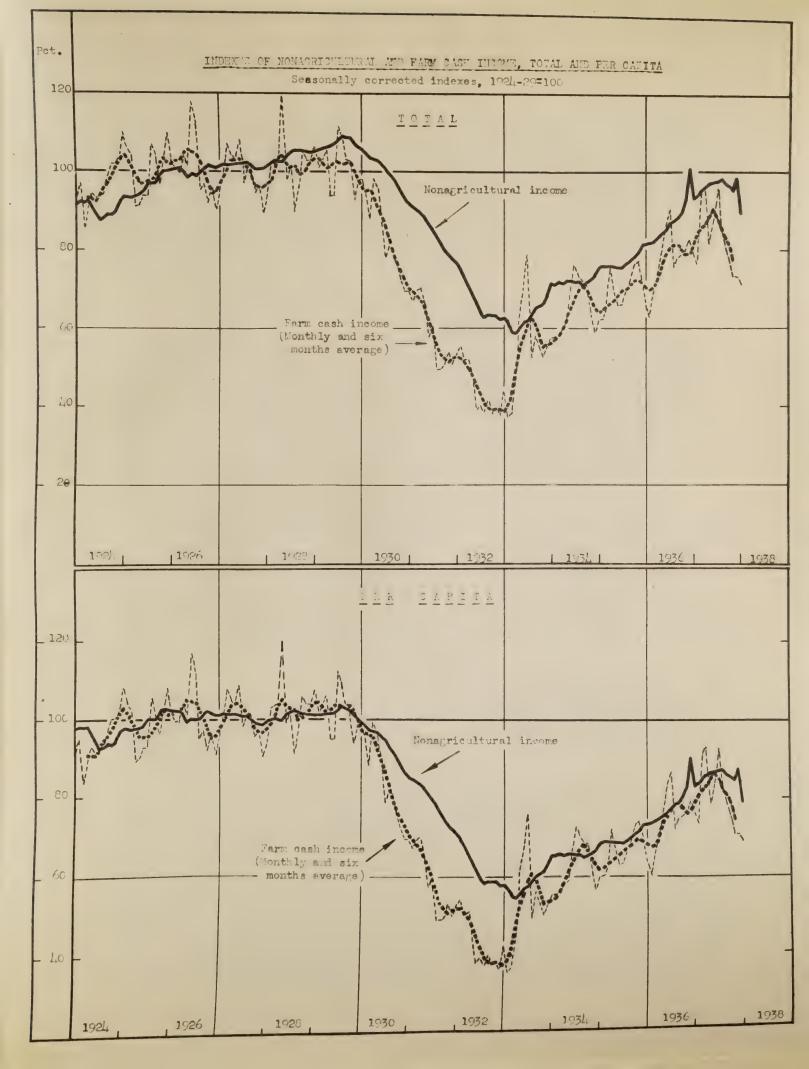
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in lower farm income. Under existing conditions the farmer's share of the retail food dollar may be expected to decline. Should freight rates on farm products be increased, in line with the present petition for a 15-percent increase which is now being considered by the interstate Commerce Commission, the farmer's share of the consumer's food dollar can be expected to be cut even further. That is to say, with consumer income declining, retail food prices cannot be increased and any addition to the cost of distribution will necessarily be passed back to the farmer.

Buying Power of Imployed Monagricultural Workers

An attached chart gives indexes of the real income of employed monagricultural workers by months from January 1929 through January of 1938 in terms of food costs as well as in terms of other and all living costs. The decline in food prices from the 1929 peak to the lows of early 1933 were concurrent with a drastic shuap in per capita earnings of employed workers. The decline in food prices, however, was so much more drastic than the contraction in per capita cornings that earnings of employed workers increased, in terms of food prices, about 20 percent during the year following June 1930 and then for the next two years averaged more than 20 percent higher than in 1929. The sharp recovery in food prices which started with the second quarter of 1933 had, within a few months, canceled about half of this increase in income relative to food prices. However, the income of employed workers has averaged 10 percent higher than in 1929 for the past five years. Income of employed workers in terms of food costs had declined to 104 percent of the 1929 average by mid-1935 but a definite upward trend has since been in evidence with the result that income, in terms of food, is now about 16 percent higher than in 1929 despite curtailrant in per capita earnings since last August.

In terms of the nonfood items of the urban worker's budget, per capita earnings in January of this year were just equivalent to the 1829 average, whereas in terms of all living costs, his income was 5 percent higher than in 1829. The entire increase was therefore due to relatively law food prices.

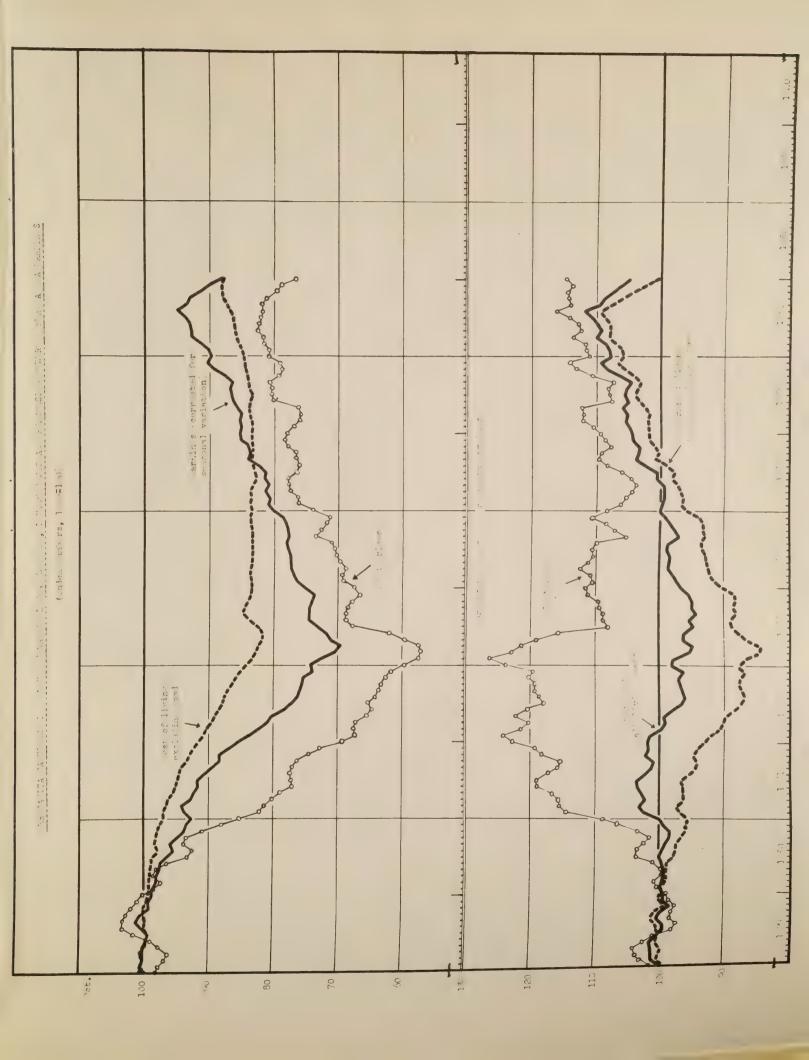
The trend of income per person employed in manufacturing (see attached chart) closely paralleled the fall in food prices from 1929 to 1933. Similarly, the recovery in per capita incomes and food prices followed almost parallel courses up to mid-1938; but for the two years following, paralogs per employed factory worker increased considerably faster than food prices. Euring this two-year period there was a 17-percent increase in the real income of employed factory workers in terms of food costs. Since August of last year, however, factory worker income has dropped much faster than food prices. Consequently, the per capita buying power of factory workers, in terms of food, was 8 percent lower in January 1938 than in the preceding August though it was still 10 percent higher than in 1928.

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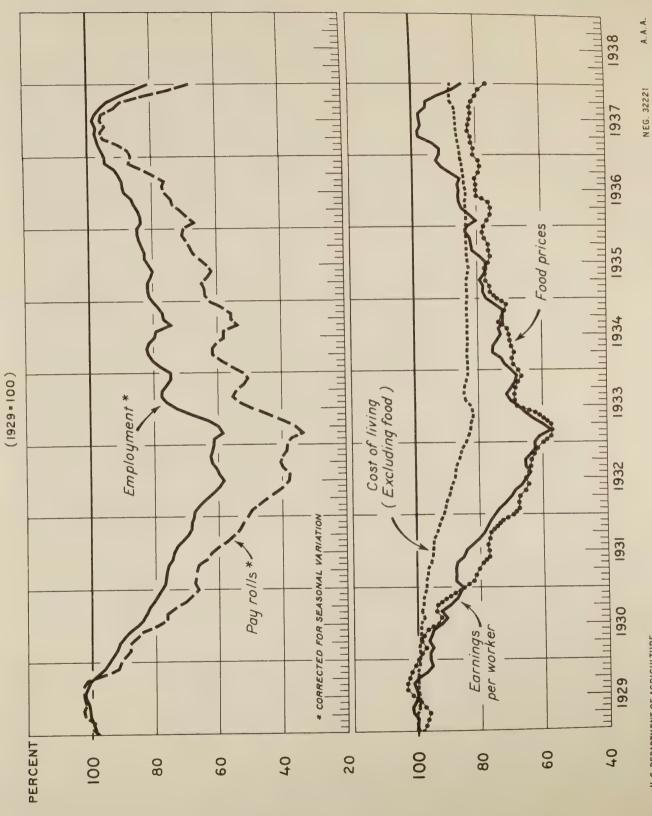
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FACTORY EMPLOYMENT, PAY ROLLS, EARNINGS PER WORKER, AND COST OF LIVING





Food and Other Living Costs

that relatively low food costs since 1930 have been an important factor in sustaining the buying power of employed workers. At no time during this period have food costs been as high relative to pre-depression as the per capita income of employed nonagricultural workers. On the other hand, the nonfood items of the urban worker's budget were higher than his income relative to 1929 until late 1935. From them until January of this year earnings of employed workers were higher relative to the 1929 base period than the nonfood costs in his living budget. The two indexes were together in January 1938 and the monfood costs will no doubt be high relative to earnings in fature months.

It is obvious from the foregoing that attempts to bring farm prices into better belance with those of nonagricultural commodities, in order to give the farmer a more equitable share of the national income, would not place an undue burden on the budget of the urban consumer. It is other costs than food that will tend, in the immediate future, to reduce his real income as they did from 1987 to 1884.

Unemployment and Relief

Our estimates show that nonerricultural unemployment increased from 6,433,000 to 9,970,000 between June 1937 and February 1939. Of this increase 93.8 percent has occurred since October. The rate of this increase in unemployment is considerably in excess of that Following September 1929 (see attached chart). The amount of relief expenditures for 1938 and 1937 were almost constant in relation to unemployment as shown below:

Nonegricultural unemployment 1/		penditures 2/ (confidential)	Expenditures per nonfam persons unemployed	
	(000)	(330)		
1033	11,661	\$1,047	\$ 90	
1-34	9,617	1,743	201	
1935	8,929	2,128	238	
1936	7,755	2,818	5 38	
1957	6.957	2,333	305	
1333	9,300			

^{1/} Agricultural Adjustment Administration estimates.
2/ Social Security Sound unpublished data; includes all Federal, state and local, except expenditures in caring for transients, and excludes administration costs.

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It would require at least 3 billion dollars in 1938 to maintain the 1936-37 ratio of relief expanditures to nonfarm unemployment.
Relief expanditures in January of this year were estimated at 1206,000,000. This was a drop of 12 percent as commared with those a year earlier but was about 33 percent lower in relation to estimated unemployment. hould expanditures for the remainder of this fiscal year run at the January rate, plus an additional quarter billion dollars just voted for use of the lorks frogress administration, about 11,500,000,000 would be expended in the first 6 months of 1938. Reeds will continue acute after mid-year but the amount of funds which will be made available for expanditure is, of course, not known.

A larger portion of the income of unemployed workers, and of others who have very low incomes, is undoubtedly sport for food than the average propertion spent by all workers. Thus the percent of total income paid out which is spent for food tends to be relatively high under distress economic conditions. This tends in a minor way to effect the depressing effects on farm income of relatively high proposing and distributing costs in periods of declining prices.

Housing Outlook

Liberalized loans, lengthened amortization periods and lower martage interest rates, made possible by 1935 amenaments to the Mational Totalog Act, will tend to stimulate residential construction; but tardiness of the intensified Lovernment efforts to stimulate home construction may result in sufficient delay in the maturing of any great volume of building plans to prevent the imparting of much strength to general economic activity at the period when it is most needed.

In any event the reduced immediate outlay need d to build a home should ultimately result in substantial stimulation to residential construction. Bish costs and receding rents are, of course, discoursing (see attached chart); and together with an unusually drastic slump in consumer incomes will, no doubt, modify for a time any improvement which might otherwise occur.

Shortages in residential construction are rather guieral. I deording to the issociation of heal state boards, no cities were reporting overbuilding of single family dwellings last July, whereas 73 percent reported shortages. Apartment building shortages were reported by 58 percent of the cities and overbuilding by only 3 percent.

These evidences of shortages are borne out by the recent low ratio of nonfarm residential building to annual increases in the number of families and to marriages. This is illustrated by an accompanying chart and by the following tabulation.

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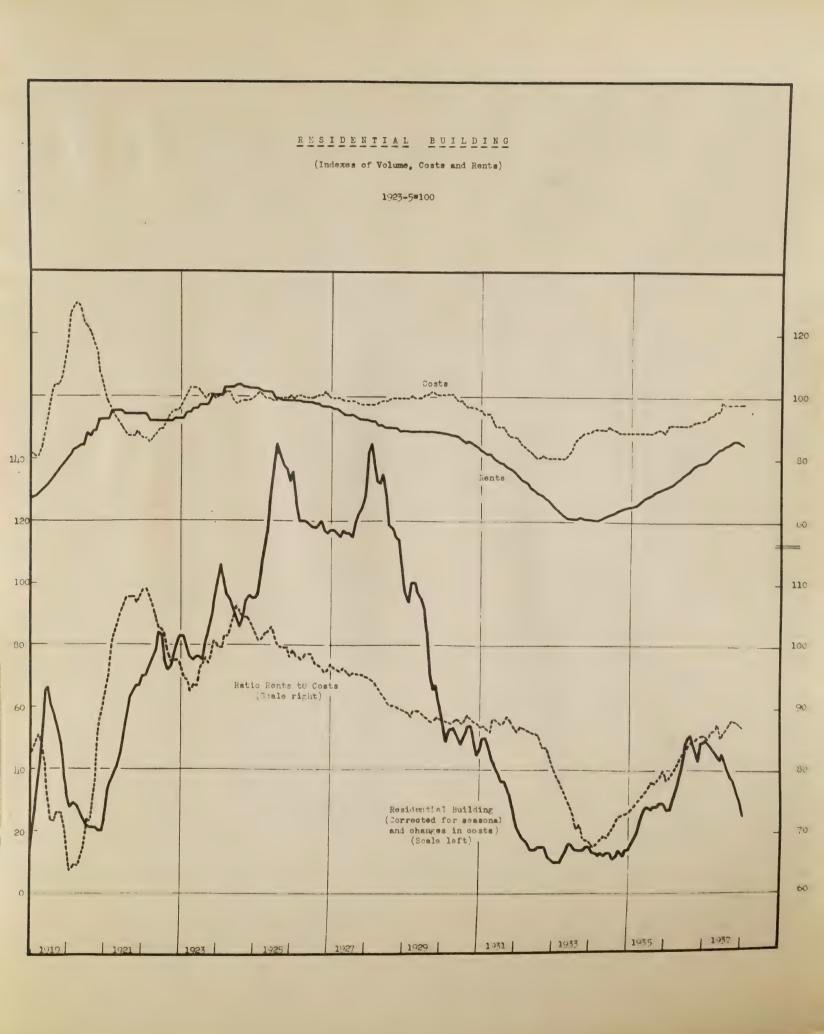
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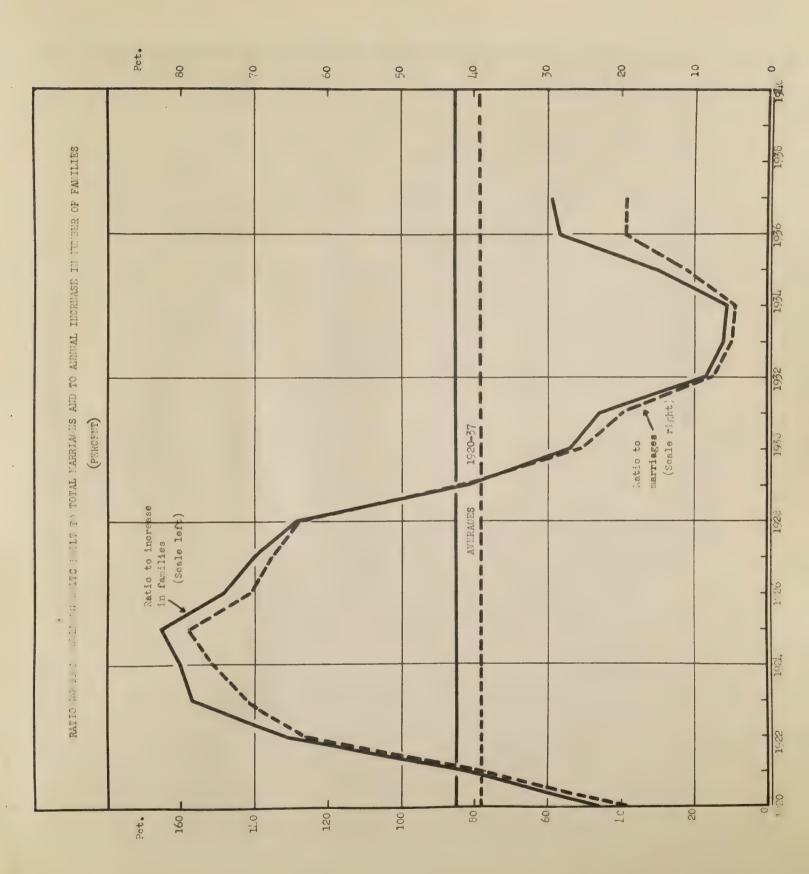
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Residential Suilding, Marriages, Increase in Musber Femilies, 1820-37

	Honfara dwelling	Annual in- crosses in	Total mun- ber of	Matio dwell beill	- Mari
	units	total number	marriages	Increase in	
	built 1	femilies 2/	3/	families	Apriagos
	(0.0)	(000)	(000)	(Pet.)	(106.)
1920	247	535	1,274	46.2	19.4
1931	-049	542	1,164	82.8	38.6
1922	716	547	1,134	130.9	63.1
1023	971	554	1,230	157.2	70.8
1324	898	560	1,185	159.5	75.4
1925	937	567	1,198	166.3	78.9
1926	849	574	1,208	147.9	70.6
1927	810	580	1,201	139.7	67.4
1928	763	587	1,162	128.3	63.7
1929	509	629	1,233	80.9	41.3
1930	286	529	1,127	64.1	25.4
1931	212	462	1,061	45.9	20.0
1:32	74	447	982	16.6	7.5
1933	54	465	1,098	11.6	4.9
1934	88	490	1,302	11.2	4.2
1936	144	486	1,327	29.6	10.9
1936	276	408	1,427	56.6	19.3
1937	290	488	1,507	59.4	19.2

1/ National Eureau of Economic Research, except 1936 revised and 1937 estimated on basis Eureau of Labor Statistics data (see Labor Review, January 1938, p. 256).

2/ setimates based on the average number of persons in a family.

computed from Census data, and J. S. population.

3/ Sureau of Census through 1932; 1933-35 from annals of the American Academy of Felitical and Social Science, hovember 1936; 1936-37 estimated by Agricultural Adjustment Administration.

The milding of nonfarm dwellings was only half as great in 1936 and 1937, relative to marriages, as the average ratio of building to marriages for the entire 1920-1937 period. As similar comparison between building and annual increases in the estimated number of families shows that the number of dwelling units built in 1936 and 1937 was about 70 percent as great relative to the additional families as the average for the 18 years, 1920-1937.

These comparisons are made on the basis of nonfarm dwelling units built and the total number of marriages and total annual increases in number of families. There was a slight decline (2.5 percent) in the number of families. There was a slight decline (2.5 percent) in the number of farms from 1920 to 1930 and an increase of 8.3 percent between 1930 and 1935. The increase was undoubtedly due largely to reduced employment opportunities in cities, incident to economic distress.

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Apparently an increase of about two-thirds from the 1936-37 rate in residential building would be necessary to halt this accumulation, quite aside from making up existing shortages. To reach predecression peaks (when war-time shortages were being made up) in the ratios between units built and marriages and between units built and increases in families, a gain of about 250 percent would be necessary. Under these conditions of deficient building and with deverment encouragement to home building it will be surprising if residential construction does not become a major recovery factor during the next upswing in commonic activity.

Briefs on Selected Industries

In the two previous reviews of business we have given rather detailed discussions concerning the outlook for several industries which usually determine, to a large extent, the trends in productive activity. These include the railroads, construction, automobiles and steel. Additional comments and statistics on residential construction are contained elsewhere in this issue.

small even if a major portion of the 15-percent increase in rates which they are requesting is granted by the Interstate Commerce commission. Carloadings (see first chart attached) averaged 18.5 percent lower in the first 7 weeks of 1938 than for the corresponding period of 1937. Thus a full 15-percent boost in average rates would probably still have left gross revenues lower than in 1937. Costs of handling the smaller volume would, of course, be somewhat less; but higher wage rates will go far toward offsetting any savings in fuel and other costs which the railroads may be able to make.

if granted, but this will represent a recovery from near zero and cannot be expected to be in sufficient volume to be a major element in the business situation. The roads, with traffic lower than at this season of any year, except 1933, from 1919 to date have less to buy with than they had in 1936-37 and their needs are not as urgent.

Automobile production in 1938 is not expected to closely a proach the output of last year, but full seasonal recovery from the current low rate may very well be realized from now until May. Production charing the first 7 weeks of 1938 totaled 419,532 as compared with 605,558 last year—a reduction of 32 percent. United States and Canadian output totaled 5,017,000 passenger cars and trucks in 1937. The industry has planned a \$1,250,000 advertising compaign for March in a concerted effort to move used cars, but unless new car prices are revised downward 1938 production may not greatly exceed 5,000,000.

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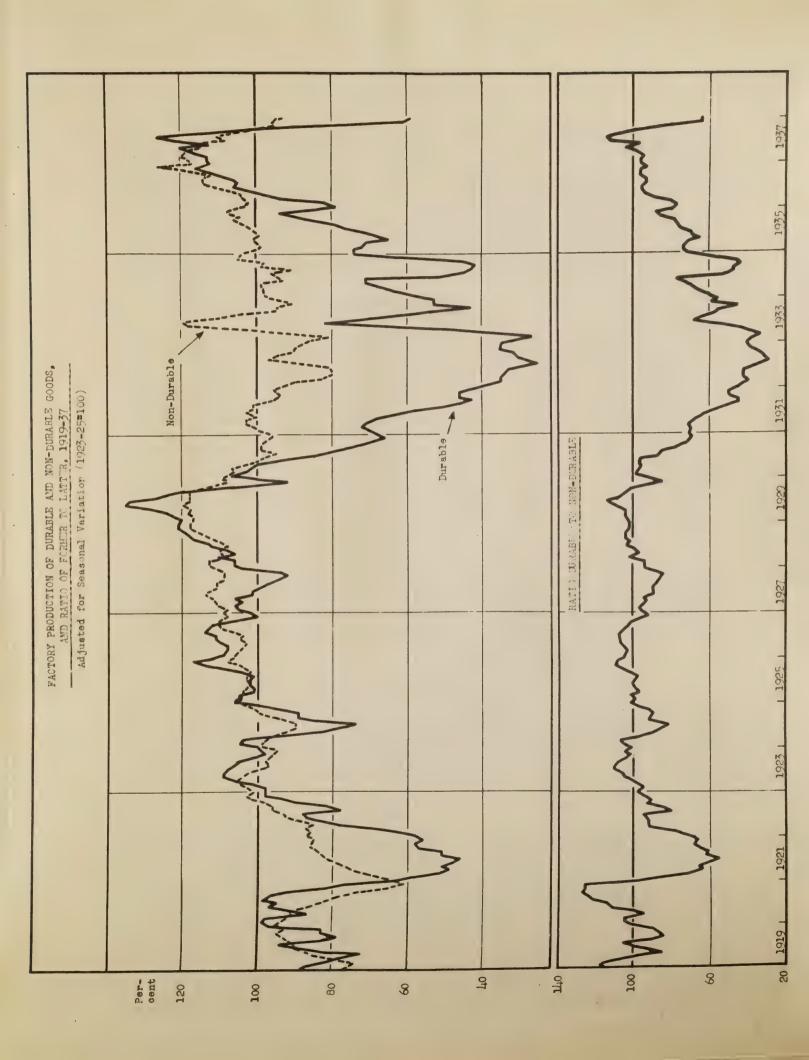
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With automobile production, construction, and railway buying sharply curtailed and with prospects of a reluced 1930 demand for steel in production of containers and machinery the steel industry a pears to be facing an unsatisfactory year. The naval program suggests a larger 1938 demand from the shipbuilding industry, foreign aromant programs will support the export market, and up to now agricultural implement plants have continued to absorb a good tonnage (this may change as farm income sags). These sources of sustained demand are not among the more important steel-consuming industries.

Lespite the unfavorable year in prospect for steel, new orders have increased about 20 to 25 percent since January and recent rates of production have apparently been well below current requirements. Lecovery fully up to or in excess of seasonal, in months immediately ahead, may well eventuate. The ratio of steel impot production (percent of capacity) the rederal Lescrye Loard index of factory production of durable goods (1923-25=100) averages about 66 percent, but for the three months ending January 1938 the ratio was only 48. The lowest for any recent year was 61 in 1932. Should durable goods production for 1938 average 70, as compared with 107 for 1937 and about 60 in January, steel ingot production may be expected to average about 45 percent of capacity. The average rate from Hovember 1, 1937 to date has been approximately 30 percent.

Sextile production dropped from 115 in August 1937 to 75 in James 1938 (rederal reserve seard adjusted indexes). At the peak of production, reached in seconder 1936, the Federal Reserve seard index was at 135 percent of the 1923-25 average. The James 1938 rate of output was 10 percent below the 1932 average which was the lesest for any year for which rederal Reserve Board data are available.

Trade comments state that manufacturers have been drawing on warehouse stocks for the past 3 or 4 months, in meeting hand-to-mouth buying of wholesalers, and that some forward buying has again a peared. Inventories at most mills are said to have been reduced to such an extent that higher operations may soon be necessary to take care of the increasing demand of wholesalers.

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Foreign

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Date on production abroad are so late that any current comparison with conditions here are not possible. However, latest data show a general leveling off of recovery abroad. Some decline has occurred in breat Britain and in several other countries. Unemployment has increased in both breat Britain and grance. Security prices have reacted in most foreign markets but the declines have been less pronounced than in our markets.

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Lespite Jerman Seizure of political control in Austria there appears to be an easing in the tension which has been so evident in urope of late. This less bad situation is one largely to include a manufacture intention and Trance's apparent Intention to negotiate a reements with Italy. These will probably include, along other things, recognition of Italy's conquest of Athlogia and some limitation of Italian help to the Spanish insurpents. Them transport to the longer-term implications of the gale in Italian prestine through this proposed understanding with Great Fritain and Transport the issuediate dargers which surround the present more even balance of power in Europe, will be ameliorated.

Recognition of Italy's control of Ithiopia has favorable economic implications. Capital markets will be opened to permit commercial explaination of Ithiopia. Any lessening in the tension which has gripped Europe in recent months, tending to permit a more normal flow of trade, should be of special benefit to us now that our dementic trade is so sharply curtailed.

Security Markets

Since the drastic decline from August to November 1837 stock prices have moved sidewise (see attached chart). Luring this three-month period of stability in stock prices industrial production has declined another 10 percent.

If the movements of stock prices and industrial production are to continue to follow as nearly parallel courses as they have since 1832, except for short periods of time (see attached chart), the disperity which has developed since last November suggests either an early recovery in production or a removed decline in stock prices.

Corporate earnings are probably lover at present than the average for 1834, whereas stock prices ended Jebruary 32 percent higher. Edvidend declarations in Jenuary 1938, as reported by the New York Times and corrected by us for seasonal variation, were 40 percent higher than the monthly sverage of 1934. They were, however, about 30 percent lower, after adjustment for seasonal variation, than in ctober 1937. Numerous dividend reductions are announced almost delly and there have been some omissions (notably Chrysler). Stocks are undembedly solling at present levels on anticipation of early improvement in business activity.

Corporate bond prices have had the largest rally during the past month that has occurred since the peak prices of December 1936. Dince the strength was common to all grades it may be taken as indicative of improved sentiment toward future business prospects. Investors apparently do not, for the time being at least, anticipate further deterioration of consequence in business activity.

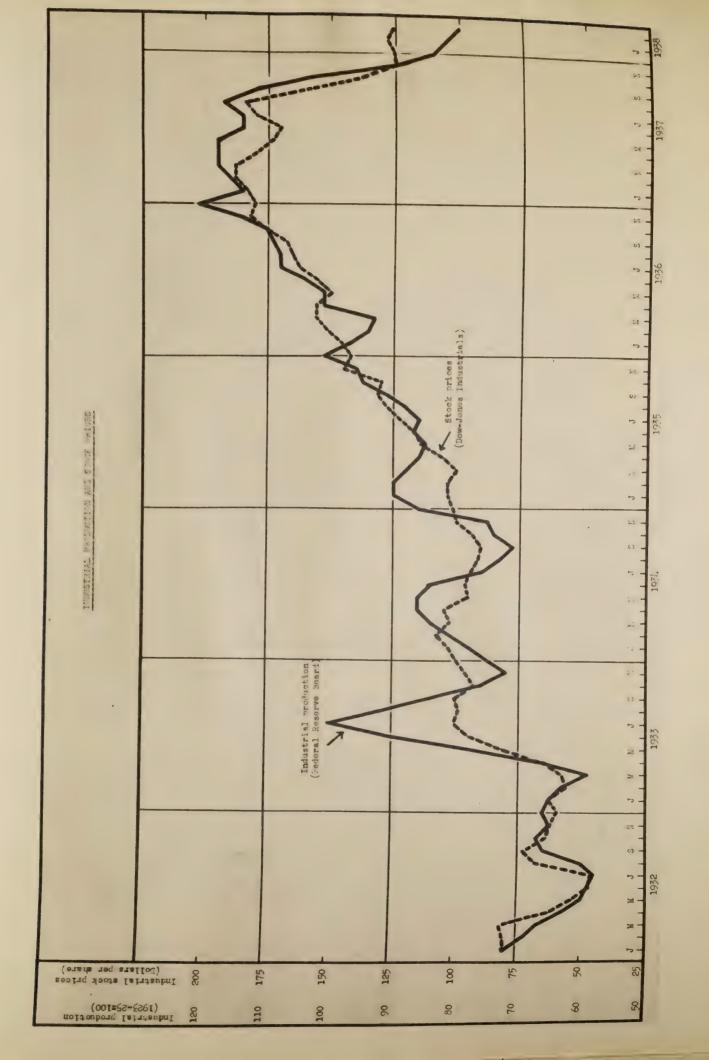
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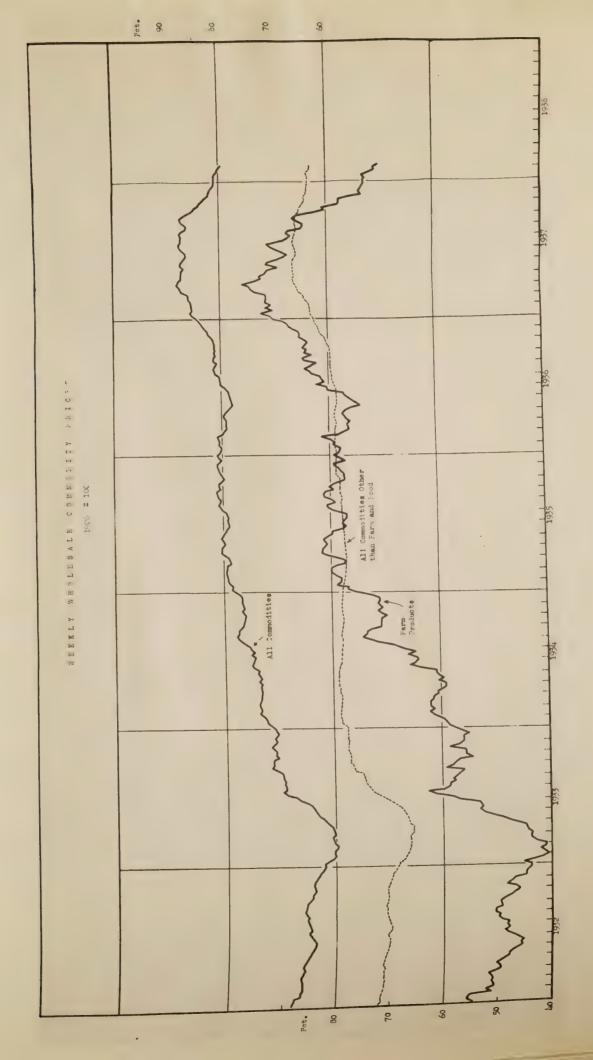
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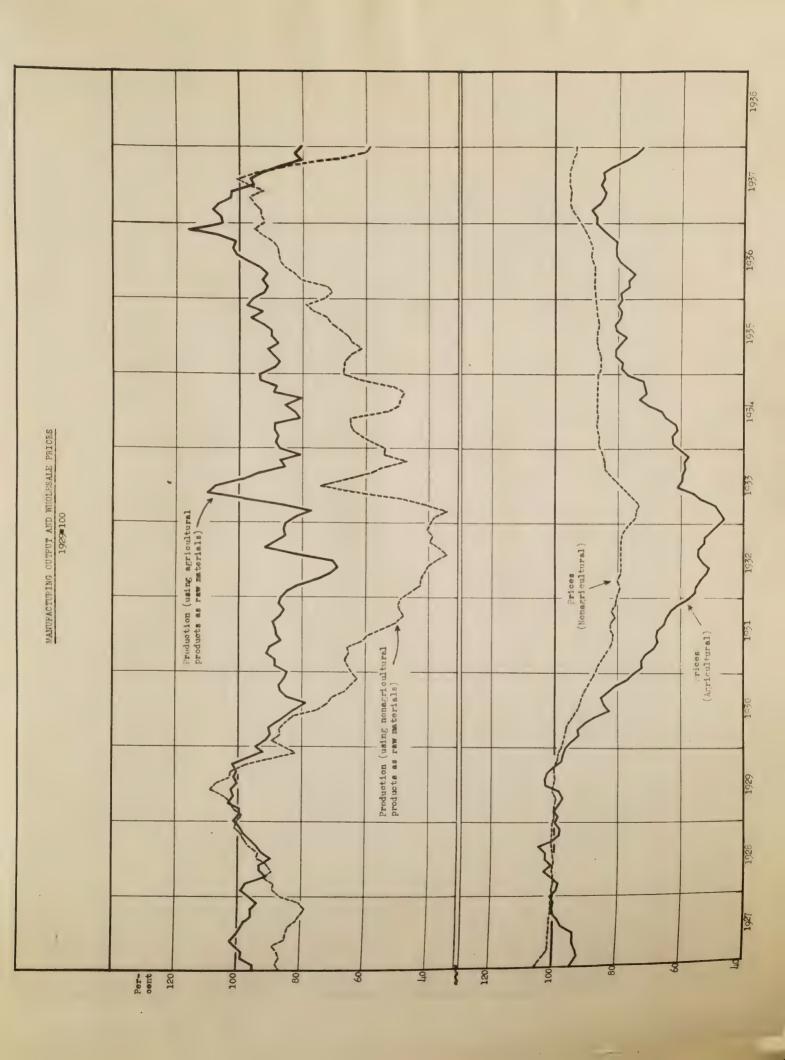
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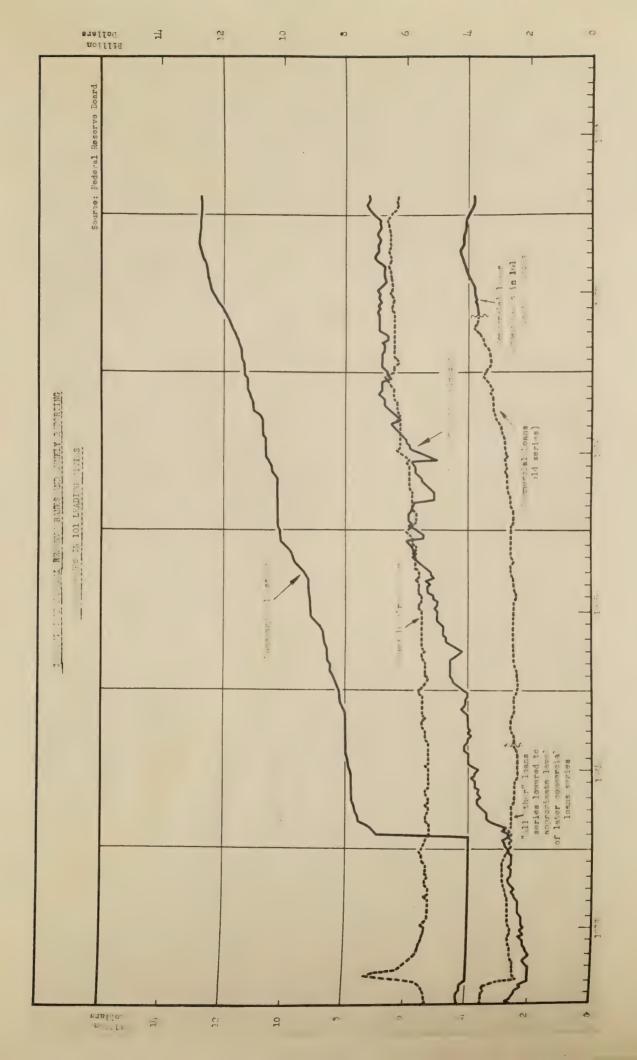












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STATISTICAL SUMMARY OF THE BUSINESS SITUATION (Indexes, Righ 1929 month=100; Adjusted for seasonal variation except as noted)

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*			Pre-	*		*		*	and the		
	Latest	2	ceding	#	Year	*	1937	*	MANAGE STATE STATE	*	192
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INCOME:		*									
		*	See, up.	*	-	*		*	and a second	*	
Parmenesses	64	*	66	*	72	*	86	*	33	-	100
Nonagricultural	82	*	90	*	85	*	90	*	54	*	100
National	80	*	88	*	85	*	90	*	52	*	100
PRODUCTION:		-		*		*		*		*	
		*	and the last			*		*		*	
Industrial	65		67	*	91	*	94		46	*	100
Durable goods	42		45		83	2	94		19	*	100
Nondurable goods	78		79		98		100	*	67	*	100
Automobiles	42	*	51	*	78	*	103		10	*	100
Steel ingots		*	32		94	*	95		15	-	100
Textiles	62		64	#	103	*	107		49	2	100
Building contracts	44	2	49		50	*	54		11	*	100
man a second		*		#		*		*			
MADE		#		*		*		#		# -	
Dept. store sales	80	*	79	2	82	*	84	*	51	2	100
Mural retail sales	75	*	92	2	77	*	95	2	34	*	100
New passenger cars	42	2	50	*	84	*	90	4	18	*	100
Carloadings	59	*	61	*	73		76	2	44	#	100
Exports *	66	2	60	2	42	#	63	2	19	1	100
Imports *	42	*	51	2	50	*	75	*	19	*	100
		*				*			100		- Marin 207 / 75
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All commodities	84	*	85	2	89		91	2	62	*	100
Farm products	Co. (234)	*	68		85		87		38	46	100
Foods			77	*	84	*	85	*	52	*	100
Nomagricultural		*	89	*	90	*	93	*	68	-	100
Raw materials	1,040,1000	*	76	*	89	*	91		49	-	100
Finished products		*	89	*	89	*	93	*	69		
Prices rec'd. by	40700	*	200 Mb	*	2012	*	993	*	00	*	100
farmers	64		67	*	84	*	86		36		100
Prices paid by farmers.	81		81	*	85	*	86	*	65	*	100
Cost of living			84	*	83	*	85	*	73	*	
	100	*	- WW	*	12/12	華	59.60	*	10	2	100
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^{*} Series not adjusted for seasonal variation.

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